BELFAST CITY COUNCIL (DRAFT) RESPONSE

Belfast Trust Excellence and Choice Consultation: The Future Provision of Learning Disability Services in Belfast

February 2010

General Comments on the Consultation Document

Belfast City Council welcomes the opportunity to comment on this consultation document. Our Elected Members are particularly interested in the issues affecting health and social care services and had previously requested that ongoing dialogue be established between the Trust and the Council to explore the ongoing implementation of the high level proposals set out in the New Directions report.

The Council provides a range of services which can impact on people's health and well-being – leisure services, parks, playgrounds and open spaces, community services, community safety etc; many of which are provided directly within communities. The Council has a number of facilities, such as community and leisure centres, and operates a range of programmes and initiatives which taken holistically contribute to improved health promotion and well-being. It is important that services such as these, which exist outside the traditional Health and Social Services field, are considered and utilised where appropriate.

The Council is committed to working in partnership to improve the quality of life for all people of the city. One of our key priorities is to create a healthy and active city through the services we provide directly and through those we provide in partnership with others. The Council is currently completing a strategic review of leisure where the future leisure provision requirements of the city are being considered. This includes examining the partnerships required to deliver effective and affordable services to address agreed priorities throughout the community. We would therefore like to highlight the willingness of Council in working in partnership with the health service and other partners, to assist in service provision where appropriate and shared asset usage, providing information on services available and in providing a civic leadership role in terms of partnership working across agencies.

The Review of Public Administration will give councils a new power of wellbeing, and Belfast hopes to use this new power to become much more involved in promoting health and wellbeing. Four Councillors from BCC will be represented on the Local Commissioning Group and plans are well advanced for local collaborative working arrangements between the Council and the new public health agency, and in particular through the creation of a joint health development unit.

The Council is supportive of the guiding principles outlined in the consultation document and welcomes the focus on the individual and supports a more joined-up approach to addressing the needs of people with learning disabilities. We look forward to working with the Trust to identify and maximise potential opportunities to work in a more coordinated and holistic person-centred manner in relation to improving health and wellbeing generally.

In the following sections we provide more specific responses to the question posed on the future provision of Learning Disability Services in Belfast.

Somewhere to live and a fuller life

- 1. Do you agree with the above Trust proposals in relation to having somewhere to live and a fuller life?
- 2. What are your concerns about accommodation and day services and do you think these plans will answer your concerns? If not, why not?
- 3. Do you have any suggested additions to these plans?
- 4. Are there any other issues that you think need to be taken into consideration?

The Council welcomes the Trust's key objective to support people with learning disabilities in their own home first and foremost and the concept of 24 hour access to support. We are therefore supportive of plans to expand supported housing across the city of Belfast in collaboration with the Northern Ireland Housing Executive.

However, the Council notes with some concern that the proposed replacement of the four remaining residential homes is subject to resources being available. It is critical that before any closures or changes to service delivery are made that the necessary resources are in place to enable, at the very least, continuity of care. Service users must have the necessary support packages in place before changes are made to their care arrangements. Given the vulnerable nature of this group of people, it is also important that meaningful consultation is undertaken in advance with service users and their families. In addition assurances are sought that people who need continuing residential accommodation or who may need access to this in the future will not be adversely affected by the proposed policy closures.

The Council welcomes plans to enhance community based provision and the creation of purpose built facilities to support the aim of 'fuller lives'. The Council is keen to work in partnership with the health and voluntary and community sector to develop more holistic approaches to health and wellbeing generally. More specifically we encourage approaches that support and make better use of local community facilities, particularly those which also enhance community development and community cohesion. The council is currently reviewing the facilities and provision available and this may inform and enhance proposed community based provision. The Grove Wellbeing model is a working example which can be developed or act as a baseline for the future development of integrated community provision.

The Council particularly welcomes the proposed initial focus on the needs of school leavers as part of the further enhancement of the Trust's community based (non centre) daytime provision for adults with learning disability. Our Elected Members have previously expressed the view that there are limited facilities provided for people with learning difficulties, particularly young adolescents, and as such additional resources need to be targeted in that area.

The Council is also supportive of plans that lead to improved economic success and welcome plans to further develop the supported employment model and supported employment opportunities in Belfast. The Council's Economic Initiatives section is keen to encourage collaborative working and explore opportunities that maximise employability, skills and wealth creation.

Access to additional support in the community, including specialist community treatment and support services and respite

- 1. Do you agree with the above Trust proposals in relation to the development plans for community treatment and support (including respite) services?
- 2. What are your concerns about community services and do you think these plans will answer your concerns? If not, why not?
- 3. Do you have any suggested additions to these plans?
- 4. Are there any other issues that you think need to be taken into consideration?

The document makes reference to the enhancement of community/ leisure based respite. One of the Council's corporate priorities is to enhance health and well-being. As a provider of community and leisure based services within local communities we are keen to explore opportunities that would better utilise these assets to the advantage of local people and their improved quality of life. The Council has a number of local facilities, such as community and leisure centres, parks, playgrounds and pitches, as well as a range of programmes and initiatives that support health and wellbeing. It is important that services such as these, which exist outside the traditional Health and Social Services field, are also considered and utilised where appropriate. Therefore; joined-up approaches between the Council and the health sector are particularly welcomed. The development of the joint health development unit should provide a useful learning and support tool in this regard and should provide a driver and focal point for developing joint projects and initiatives. The Council looks forward to working together with the Trust in developing a cohesive health improvement agenda for the city. Opportunities for community / leisure based respite may provide one visible way of doing delivering this. Access to provision is also an issue, and the Council is endeavouring to work in partnership to improve access for all sections of the community.

The Council would also welcome ongoing dialogue with the Trust, and other relevant agencies, about the future use of facilities in the city in order that opportunities for shared and integrated facilities can be availed of for the benefit of local communities.

The Council is supportive of proposals to expand multi-disciplinary Community Learning Disability Teams and the concept of a proactive service and support. Through our experience of working with local communities, we have found that issues are often interdependent and therefore a cross-cutting approach is required to effectively and efficiently address need. Equally, individuals will be better served when there is a seamless service and connectivity, rather than a silo approach to needs and issues.

The Council recognises that increased access to mainstream services is desirable both in terms of efficiency and for ensuring that individual service users receive all the support and care they may need. The role of the community teams therefore will be important in ensuring that individuals with learning disabilities are given the necessary support to access these services. It is not clear from the document how this service will be enhanced and resourced. Assurances are sought therefore that the necessary resources will be made available to ensure the support is provided to enable users to fully access mainstream services where required.

Given the rather specialised nature of residential and respite care; we do not feel it would be appropriate for the Council to comment on the more specific elements of this service. However the Council would stress that the needs of people with learning disabilities are distinct from the needs of those with mental health problems and the approaches need to be very different. This should be clearly reflected in the proposed future service provision. Access to specialist inpatient assessment and treatment services

- 1. Do you agree with the above Trust proposals in relation to the development plans for specialist inpatient assessment and treatment services?
- 2. What are your concerns about specialist inpatient assessment and treatment services and do you think these plans will answer your concerns? If not, why not?
- 3. Do you have any suggested additions to these plans?
- 4. Are there any other issues that you think need to be taken into consideration?

Given the specialised nature of inpatient assessment and treatment services; the Council is not in a position to comment meaningfully on the proposed changes to this service. However the Council strongly endorses the need for full, open and honest dialogue with all relevant stakeholders on the future of inpatient specialist services at Muckamore Abbey hospital, particularly those individuals and their families / carers who will be affected by any potential changes.